

Message Text

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ORIGIN ACDA-19

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CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-07

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TO USMISSION NATO IMMEDIATE

INFO AMEMBASSY VIENNA IMMEDIATE

AMEMBASSY LONDON

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E.O.11652:GDS

SUBJECT:MBFR: GUIDANCE ON SPC LINK BETWEEN PHASES DIS-
CUSSION

REFS: A. NATO 2513 B. VIENNA 4107 C. VIENNA 4127

D. STATE 90116 E. NATO 2511

VIENNA FOR USDEL MBFR

1. WE AGREE WITH VIENNA SUGGESTIONS (PARA 6, VIENNA 4107,
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AND PARA 2, VIENNA 4125) TO AMEND CENTRAL OBJECTIVES PORTION

I (B) OF IS PAPER BY ADDING FOLLOWING LANGUAGE AFTER LAST PARAGRAPH OF THAT SECTION:

BEGIN TEXT: IN ORALLY INDICATING TO THE EAST THEIR WILLINGNESS TO TAKE THESE STEPS, ALLIED NEGOTIATORS SHOULD USE GENERAL LANGUAGE IN DRAWING ON THE INSTRUCTIONS BELOW. WHILE KEEPING IN MIND CONDITIONS SET FORTH IN THIS INSTRUCTION, AND AVOIDING STATEMENTS WHICH WOULD CONFLICT WITH THEM, ALLIED NEGOTIATORS SHOULD POSTPONE SPECIFIC FORMULATIONS UNTIL ACTUAL DEVELOPMENT OF THE NEGOTIATIONS JUSTIFIES SUCH ACTION. THE AD HOC GROUP SHOULD DETERMINE THE TACTICS AND SEQUENCE OF PRESENTATION TO THE EAST OF THE ITEMS BELOW. ITEM IV, ASSURANCES TO THE OTHER SIDE REGARDING THE SECOND PHASE, SHOULD PROBABLY BE THE LAST ITEM TO BE ADVANCED. END TEXT.

2. YOU SHOULD RESERVE PRESENTATION OF LAST SENTENCE IN TEXT ABOVE IN CASE IT NEEDED TO INDUCE ALLIES TO ACCEPT THIRD SENTENCES ABOVE.

3. RE PARA 7-9, VIENNA 4107, YOU ARE REQUESTED TO KEEP PARA 9 TALKING POINTS IN MIND IN DEVELOPING FINAL NAC GUIDANCE, AND SEEK TO AVOID LANGUAGE WHICH WOULD INHIBIT AHG FROM DRAWING ON THESE POINTS.

4. OTHER SPECIFIC POINTS ON IS TEXT (USNATO 2513) FOLLOW:
A. RE PARA II (FIXED PERIOD OF TIME), WE CAN ACCEPT COMPROMISE VERSION WITH FOLLOWING CHANGE IN LAST SENTENCE QUOTE THESE WITHDRAWALS WOULD NOT TAKE LONGER THAN 18 MONTH UNQUOTE SHOULD BE REPLACED BY QUOTE THIS PERIOD OF TIME WOULD NOT BE LONGER THAN 18 MONTHS UNQUOTE. ALTHOUGH WE UNDERSTAND INTEREST OF ALLIES IN SEEING CONCRETE EVIDENCE OF SOVIET COMPLIANCE WITH FIRST PHASE AGREEMENT BEFORE AGREEING TO BEGIN PHASE II, QUESTION OF EASTERN COMPLIANCE IS BROADER THAN FIXED PERIOD OF TIME QUESTION ALONE.

B. RE PARA III (INTRODUCTION), YOU SHOULD SEEK DELETION OF SECOND SENTENCE QUOTE THE COMMITMENT WOULD BE SUBJECT TO CONDITIONS OUTLINED BELOW UNQUOTE. AT MINIMUM, WORDS QUOTE ULTIMATE FORMULATION OF UNQUOTE SHOULD BE ADDED AT SECRET

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BEGINNING OF SENTENCE.

C. REGARDING PARA III AND III(A) (NON INCREASE), YOU SHOULD CONTINUE TO ADHERE TO BASIC ELEMENTS OF FORMULATION OUTLINED IN STATE 90116 THAT QUOTE EACH SIDE WILL NOT INCREASE ITS AGGREGATE GROUND MAN POWER IN THE NGA IN THE INTERIM BETWEEN A PHASE I AGREEMENT AND A PHASE II AGREEMENT OR FOR A PERIOD OF 5 YEARS, WHICHEVER IS SHORTER. UNQUOTE

REFERENCE TO LEVEL OF GROUND FORCES MANPOWER RESULTING FROM PHASE I WITHDRAWALS (PARA III(A) OF IS TEXT) COULD BE SUBJECT TO MISINTERPRETATION THAT NON-US NATO OR NON-SOVIET WARSAW PACT FORCES COULD BE INCREASED WHILE US-SOVIET WITHDRAWALS WERE TAKING PLACE, WHICH COULD UNDERCUT PURPOSE OF PROPOSALS (SEE STATE 92127) IN US FORMULATION, AGGREGATE GROUND FORCES MANPOWER WOULD NOT INCREASE (SAVE FOR WHATEVER TEMPORARY EXCEPTIONS AS MAY BE AGREED). SUBSTITUTION OF ABOVE FORMULATION IN FIRST SENTENCE, PARAGRAPH III, WOULD PERMIT DELETION OF ENTIRE FIRST SENTENCE, PARAGRAPH III(A).

D. RE PARA III (A), UK FOOTNOTE IS SATISFACTORY.

E. RE PARA III (E), FOR REASONS CITED PARA 6, VIENNA 4125, YOU SHOULD PRESS TO RETAIN ALTERNATIVE OF 5 YEAR DURATION FOR NON-INCREASE OF FORCES COMMITMENT. IF NECESSARY TO

ACHIEVE ALLIED CONSENSUS, HOWEVER, YOU MAY ACCEPT ALTERNATIVE
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